# Town of Montgomery

# STORMWATER MAPPING PROJECT

# September 2009





## VTDEC - WATER QUALITY DIVISION, STORMWATER SECTION

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#### Overview

This stormwater infrastructure mapping project was completed for the municipality by the ANR Clean and Clear program to supplement the existing drainage data collected by the town and with the intention of providing a tool for planning, maintenance, and inspection of the stormwater infrastructure.

The GIS maps and geodatabase are meant to provide an overall picture and understanding of the connectivity or connectedness of the storm system on both public and private properties in order to raise the awareness of the need for regular maintenance. The generation and transport of nonpoint source pollution increases with increasing connectivity of a drainage system. Having an understanding of the connectedness of the system is also a valuable tool for hazardous material spill planning and prevention. Knowledge of the extent of the system is also essential for the detection and elimination of illicit discharges. Outfall locations and system connectedness data are used as a base for locating illicit or illegal discharges of non-stormwater to the municipal storm system and tracing them up to the source. Another benefit of knowing the layout and extent of the stormwater system is the possibility to address existing untreated stormwater discharges. This project provides information and guidance for potential retrofit treatment locations and opportunities. Finally by providing a more thorough understanding of the system it is the hope that this project could be the basis for a local stormwater ordinance or be used to help enhance an existing stormwater management program.

### **Project Summary**

The main goal of this project was to develop up to date municipal drainage maps. These drainage maps were created showing the paths that stormwater runoff travels from where it falls on impervious surfaces such as parking lots, roads, and rooftops, to the outfall points in various receiving waters. These maps show the stormwater infrastructure including features like pipes, manholes, catchbasins, and swales within a municipality. Data sources included data collected from field work, available state permit plans, record drawings, town plans, existing GIS data from contractors, and the input and guidance of knowledgeable members of the municipalities.

A second goal of this project was to establish potential locations for Best Management Practice (BMP) stormwater retrofit sites. These are sites where stormwater treatment structures could be added and where they would be most cost effective and efficient for sediment, phosphorus, or nitrogen removal. In order to develop a retrofit site list, drainage area subwatersheds were delineated around the drainage networks. Determining how the stormwater infrastructure was connected was necessary in determining the subwatershed drainage areas within the municipality.

Delineating the drainage areas was done using the stormwater infrastructure maps, along with satellite imagery, Digital Elevation Models (DEMs), and topographic maps. These data sources were used to approximate where the land area within each municipality was draining to; as well as where the high points were that divided the subdrainage areas. The completed maps show the drainage coverage for essentially the entire municipality, but with a focus on areas with more impervious cover. Combining the drainage polygons with an effective impervious connectivity rating (Sutherland, 1995) of the stormwater subwatersheds was the first step in determining potential locations for the best cost/benefit stormwater retrofits.

Impervious cover layers were created through heads-up digitizing. A layer was created in ArcMap by essentially tracing a polygon overtop of existing impervious areas as seen on an orthophoto. The impervious surface layer was then used to calculate the percent of each delineated drainage area that would generate stormwater runoff. This percentage of impervious surface area for each subwatershed was then adjusted using a connectivity rating based upon any existing stormwater treatment practices for the area and how directly connected the area was to the outfall (Sutherland, 1995), for example whether it went directly into a pipe versus flowing over a grassy area where it would infiltrate.

The drainage areas were selected generally by size and by the percentage of effective impervious of the subwatershed, which correlates with the sediment, phosphorus, or nitrogen loads produced. Large subwatersheds that have a greater percentage of highly connected impervious area were the focus. These subwatershed selections were then modified depending on knowledge gained through field visits, or other available information. After the drainage areas were chosen they were prioritized based on the relative amounts of sediment and phosphorus they could potentially produce. These subwatersheds were given an Action List number ranging from 1 (highest priority) to 3 (lower priority). A potential retrofit treatment structure/practice was suggested for each Action List subwatershed, the type of treatment varied depending on availability of potentially "open" land where a treatment structure could be put in place. Availability of "open" land was based solely upon ortho photos and does not indicate land ownership or actual availability.

Water Quality Volume (WQv – the amount of storage needed to treat stormwater from a 0.9 inch storm) and Channel Protection Volume (CPv – the volume of storage that is needed to hold and slowly release stormwater for a 2.1inch rain event) were also calculated for delineated subwatershed areas. CPv calculations are only applicable if the receiving water is not a large body of water and is therefore susceptible to channel erosion. These numbers were used in the retrofit recommendation process because the volume of water to be treated was a key factor in determining the type of retrofit suggested.

#### Project References

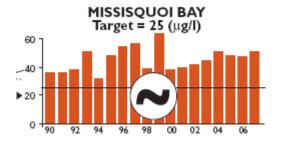
Schueler, T. 1987. Technical Documentation of a Simple Method for Estimating Urban Storm Pollutant Export. Controlling Urban Runoff: A Practical Manual for Planning and Designing Urban BMPs. Appendix A.

Schueler, T. et.al., 2007. Urban Stormwater Retrofit Practices, Version 1.0. Manual 3, Center for Watershed Protection, August 2007.

Sutherland, R. 1995. Methodology for Estimating the Effective Impervious Area of Urban Watersheds. Technical Note 58 – Pervious Area Management. Watershed Protection Techniques. Vol. 2, No. 1

\*All data was created in a ArcGIS 9.3.1 Geodatabase format and is available from VTDEC.

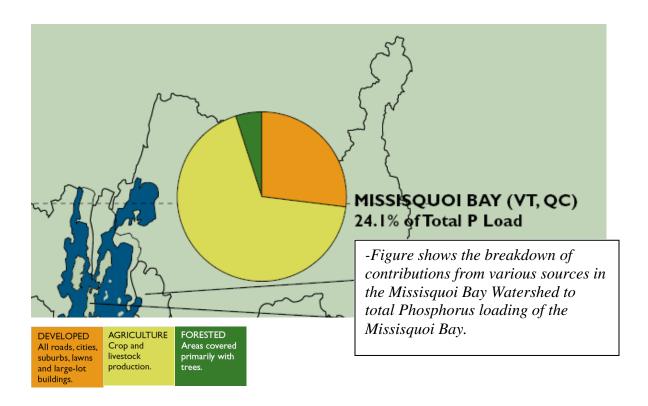
## Missisquoi Bay-Missisquoi River Phosphorus Overview



- Graph shows the target line for phosphorus loading in the Missisquoi Bay as well as the actual totals from 1990 through 2006. The central symbol shows that there has been no significant change in these values over the time span.

LAKE SEGMENT	NONE	POINT	ww	/TPs	TOTAL		Reduction
WATERSHED	Load	Target	Load	Target	Load	Target	Needed*
MISSISQUOI BAY TOTALS*	198.7	93.0	2.6	4.2	202.3	97.2	105.1

- This Figure shows the total phosphorus loads from nonpoint sources and Waste Water Treatment Plants in the Missisquoi Bay watershed into the Missisquoi Bay (in metric tons/year).



<sup>\*</sup> Figures taken from Lake Champlain Basin Program – State of the Lake and Ecosystem Indicators Report (2008).

# Subwatershed Data

Tables showing calculations and Priority drainage area retrofit possibilities

This is a key showing the abbreviations of the different stormwater treatment structures or practices listed in the calculation sheets.

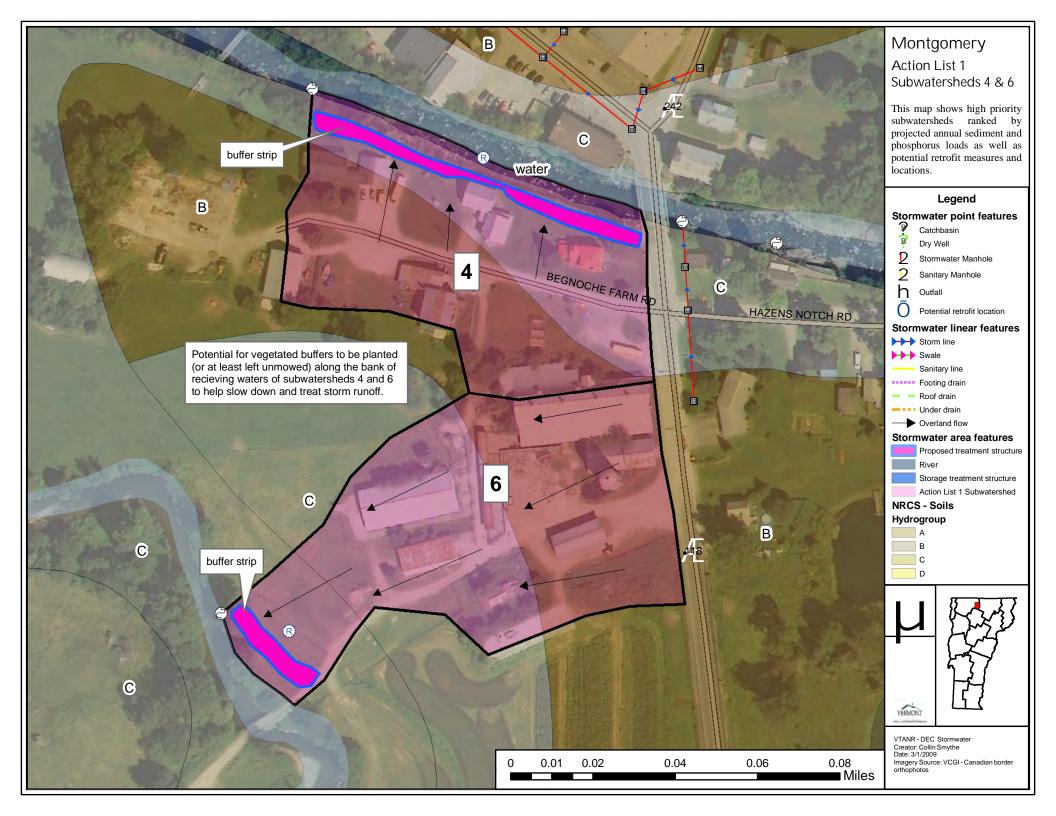
Abbreviation Key							
Code	Structure Type						
BB	Baffle Box						
BFCB	Baffled Catchbasin						
BR	Bioretention Area (aka Bioretention Filter)						
BS	Buffer Strip (25' Min.)						
СВ	Catch Basin						
CBI	Catch Basin Insert						
CD	Check Dam						
DG	Detention Gallery						
DI	Drop Inlet						
DP	Dry Pond						
DS	Dry Swale						
DW	Drywell						
EDPMP	Ext.Det.Pond with Micropool (aka Micropool ED Pond)						
GS	Grass Swale (aka Open Channel)						
IB	Infiltration Basin						
IG	Infiltration Gallery						
IP	Infiltration Pipe						
OF	Overland Flow						
OGF	Organic Filter						
POP	Pocket Pond						
PP	Perforated Pipe Attenuator						
RDD	Roof Drain Disconnect						
RR	Rock RipRap						
RS	RipRap Swale						
SB	Sediment Basin (10 YR OR >)						
SF	Sand Filter (aka Surface Sand Filter)						
SS-SF	Swirl Separator – Sand Filter						
ST	Septic Tank						
TT	Treatment Tank						
WL	Wetland (Constructed)						
WP	Wet Pond (Retention)						
WS	Wet Swale						

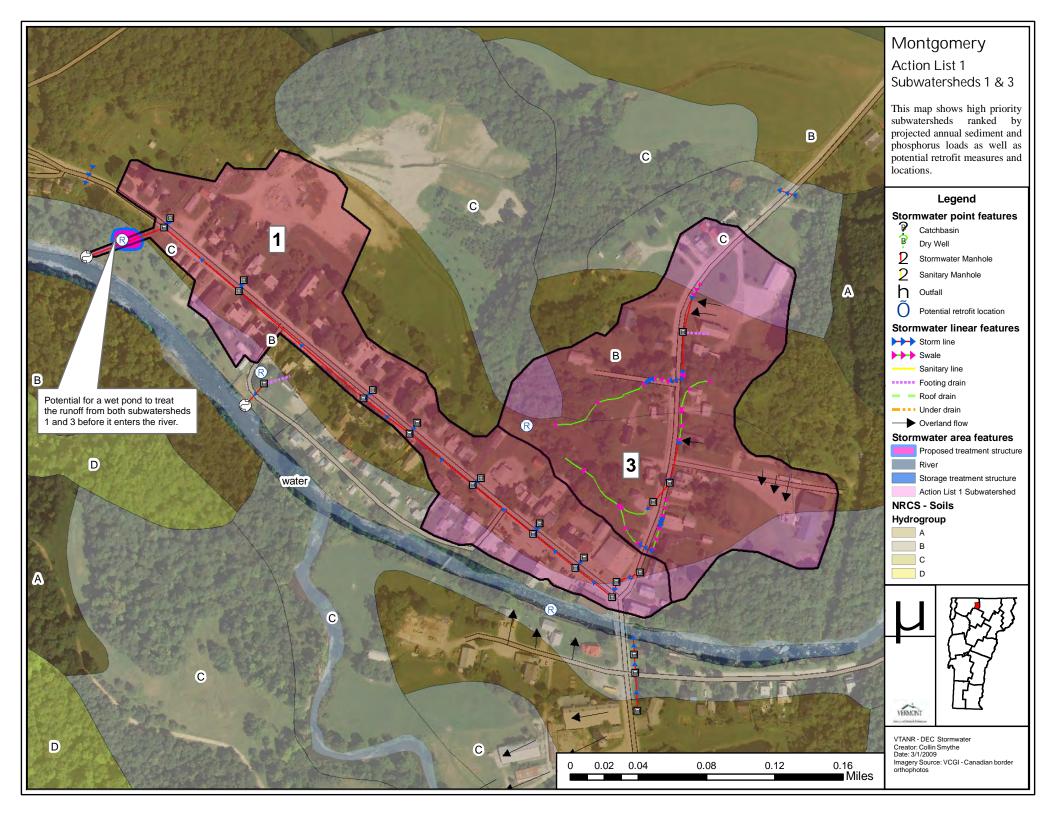
Montgomery - Subwatershed Prioritization and Recommendations												
								Water			Estimated	
		Proposed or Existing			Mapped	EIA		Quality	Channel		Other BMP	
Watershed	Action	Stormwater Treatment	Permit	Watershed	Impervious	Equation	Percent Effective	Volume	Protection	Estimated Basin	Construction	
Number	List	Practice	Number		Area (MIA)	(RANK)	Impervious Area	(Acre-Feet)	(Acre-Feet)	Construction Cost	Cost	Assistance Program
4	1	Buffer Strip Along River		2.74	40.5	1	26	0.06			\$1,000	Partnerships in Wildlife
6	1	Buffer Strip Along River		3.18	48.9	1	34	0.09			\$1,000	Partnerships in Wildlife
									NA -			
									Receiving			
									Water			
									Missisquoi			
									or N.			
									Branch			ANR-CWSRF, C&C, 319
1	1	Wet Pond		14.38	54.3	1	40	0.44	Missisquoi	\$151,101		/ VTrans-Enhancement
3	1	Drains to 1		14.73	25.8	2	20	0.25		included in above		
2	2	Bioretention Area at CB		3.22	39.0	1	24	0.07				
5		NA		1.62	35.4	2	29	0.04				
7		NA		1.71	28.6	1	15	0.02				
8		NA		2.06	30.5	1	17	0.03				
TOTALS				43.65				0.99	0.00			
			-									

# Target Maps

# Showing Priority Action List Drainage Areas

And Potential Retrofit Locations





# Spill Control

and

# Vermont Hazardous Waste Management Regulations

# Have a spill control plan for accidental spills at municipal facilities and on municipal streets

These stormwater infrastructure maps show the connectivity of the stormwater system for the municipality as accurately as it could be determined with the collected and existing data. In the event of a spill this can be a valuable tool for controlling spills and in spill response.

Towns should be equipped with suitable equipment to contain and clean up spills of hazardous materials. Accidental spills of materials can be sources of runoff pollution if not addressed appropriately. If possible Towns should be prepared to address spills on municipal streets while at the same time contacting the state Waste Management Division. DPW managers should be aware of all applicable requirements and should contact regulatory authorities if requirements are not known.

All spills should be cleaned up immediately after they occur. For municipal facilities the creation of a site specific spill control and response plan in combination with spill response training for designated on-site personnel can be effective in dealing with accidental spills and preventing the contamination of soil, water, and runoff. Preparation of a spill containment, control, and countermeasures (SPCC) plan might be required to meet regulatory requirements (e.g., requirements regarding storage of specified chemicals above certain volume thresholds).

Even if a formal plan is not required, preparing one is a good idea. In general, an SPCC plan should include guidance to site personnel on the following:

- Proper notification when a spill occurs;
- Site responsibility with respect to addressing the cleanup of a spill;
- Stopping the source of a spill;
- Cleaning up a spill;
- Proper disposal of materials contaminated by the spill;
- Location of spill response equipment programs; and
- Training for designated on-site personnel.

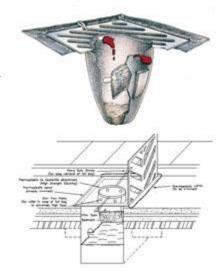
A periodic spill "fire drill" should be conducted to help prepare Town personnel in the event of a spill.

## Spill Prevention and Response Measures

#### **Catch Basin Inserts**

Catch Basin Inserts (Drain Guards / Sediment Traps) protect our rivers and streams by capturing sediment, debris, oil and grease at storm water catch basins. Catch Basin Inserts are an economical and effective method to protect you from costly clean-up work.

The standard filter material is a non-woven geotextile with built-in overflow ports for cases of abnormally high water flow or over-filled filter bags. Catch Basin Inserts are available with a replaceable 5" x 15" oil absorbent boom that floats to absorb any oil, gas or diesel entering a storm water catch basin.



#### **Urethane Drain Protector**

Urethane Drain Protectors are positive sealing drain covers that ensure spills do not enter drains. Drain Protectors are environmentally safe and resistant to chemicals, solvents and hydrocarbons. After use, the Drain Protector can be washed and stored in its tube storage container.



#### **Absorbent Socks**

Absorbent socks are flexible tubes used to contain and clean-up spilled fluids. Socks are widely used in industrial applications and are ideal for Spill Kits. Fast spreading spills are quickly stopped with a sock.



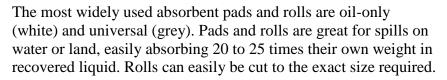
### **Drums & Intermediate Bulk Containers (IBC's)**

New and reconditioned steel drums are ideal for storing solid and liquid waste. Poly drums available for durable outdoor storage or for building your own spill kits. Steel and poly drums are available in both tight-head (TH) and full open-head styles (FOH).



#### Pads & Rolls

Absorbent pads and rolls made from polypropylene fibers are the most popular form of absorbents on the market. Various types of absorbent pads and rolls can be used for different liquids and site applications.









#### Booms

#### **Linkable Absorbent Booms**

Absorbent booms are ideal for containing and cleaning up spills on water. Booms repel water and float even when completely saturated.

Absorbent booms are constructed with a strong mesh outer skin encasing non-linting and highly absorbent polypropylene filler. Linkable booms come complete with end rings and clips attached to nylon rope running the length of the boom.





#### **Collection basins**

Collection basins are permanent structures in which large spills or contaminated storm water is contained and stored before cleanup or treatment. Collection basins are designed to receive spills, leaks, etc., and to prevent pollutants from being released into the environment. Unlike containment dikes, collection basins can receive and contain materials from many locations across a facility.

#### **Containment diking**

Containment dikes are temporary or permanent earth or concrete berms or retaining walls that are designed to hold spills. Diking can be used at any industrial facility, but is most common for controlling large spills or releases from liquid storage and transfer areas. Diking can provide one of the best protective measures against the contamination of storm water because it surrounds the area of concern and keeps spilled materials separated from the storm water outside of the diked area.

### Curbing

Similar to containment diking, a curb is a barrier that surrounds an area of concern. Unlike diking, curbing is unable to contain large spills and is usually implemented on a small-scale basis. However, curbing is common at many facilities and in small areas where liquids are handled and transferred.

#### **Granular Absorbents**

A variety of granular and powdered absorbents are available for the effective clean-up of spills on streets, construction sites and in repair shops. These products absorb spilled liquids of various kinds to greatly lower the viscosity, aiding in the clean-up of the spill.

### Sorbents, Gels, and Foams

Sorbents are compounds that immobilize materials by surface absorption or adsorption in the sorbent bulk. Gelling agents interact with the spilled chemical(s) by concentrating and congealing to form a rigid or viscous material more conducive to a mechanical cleanup. Foams are mixtures of air and aqueous solutions of proteins and surfactant-based foaming agents. The primary purpose of foams is to reduce the vapor concentration above the spill surface, thereby controlling the rate of evaporation.

#### § 7-105 EMERGENCY AND CORRECTIVE ACTIONS

## (a) Emergency actions

- (1) In the event of a discharge of hazardous waste or a release of a hazardous material, the person in control of such waste or material shall:
  - (A) Take all appropriate immediate actions to protect human health and the environment including, but not limited to, emergency containment measures and notification as described below; and
  - (B) Take any further clean up actions as may be required and approved by federal, state, or local officials, or corrective actions as specified under **subsection** (b) of this section so that the discharged waste or released material and related contaminated materials no longer present a hazard to human health or the environment.

## (2) Reporting

- (A) All discharges and/or releases that meet any of the following criteria shall be immediately reported to the Secretary by the person or persons exercising control over such waste by calling the Waste Management Division at (802) 241-3888, Monday through Friday, 7:45 a.m. to 4:30 p.m. or the Department of Public Safety, Emergency Management Division at (800) 641-5005, 24 hours/day:
  - (i) A discharge of hazardous waste, or release of hazardous material that exceeds 2 gallons;
  - (ii) A discharge of hazardous waste, or release of hazardous material that is less than or equal to 2 gallons and poses a potential or actual threat to human health or the environment; or
  - (iii) A discharge of hazardous waste, or release of hazardous material that equals or exceeds its corresponding reportable quantity under CERCLA as specified under 40 CFR § 302.4.

Note: Under the Federal Water Pollution Control Act, certain spills of "oil" and/or "hazardous substances" are prohibited and must be reported pursuant to the requirements of **40 CFR Part 110** / Discharge of Oil. Certain spills of hazardous substances must also be reported pursuant to CERCLA. In both cases, the National Response Center must be notified at **(800) 424-8802**. Finally, in addition to federal and state spill reporting, EPCRA requires that spills are also reported to local authorities.

- (B) A written report shall be submitted to the Secretary within ten (10) days following any discharge or release subject to **subsection** (a)(1) of this section. The report should be sent to: The Vermont Department of Environmental Conservation, Waste Management Division, 103 South Main Street, Waterbury, VT 05671-0404. The person responsible for submitting the written report may request that it not be submitted for small discharges and/or releases that were reported pursuant to subsection (a)(2)(A) of this section, and that have been entirely remediated within the ten (10) day period immediately following the discharge and/or release
- (3) If the discharge or release occurred during transportation, the transporter shall, in addition to notifying the Secretary:
  - (A) Notify the National Response Center at (800) 424-8802 or (202) 426-2675, if required by **49 CFR § 171.15**; and
  - (B) Report in writing to the Director, Office of Hazardous Materials Regulations, Materials Transportation Bureau, Department of Transportation, Washington, D.C. 20590, if required by **49 CFR § 171.16**; and
  - (C) A water (bulk shipment) transporter who has discharged hazardous wastes must give the same notice as required by **33 CFR § 153.203** for oil and hazardous substances.
- (4) If a discharge or release occurs and the Secretary determines that immediate removal of the waste is necessary to protect human health or the environment, the Secretary may authorize its removal by unpermitted transporters without the preparation of a manifest. Such hazardous waste may be transported to a site authorized by the Secretary under the provisions of § 7-503 to temporarily accept hazardous waste generated during an emergency cleanup of a discharge or release.
- (5) In the case of an explosives or munitions emergency response, if a Federal, State, Tribal or local official acting within the scope of his or her official responsibilities, or an explosives or munitions emergency response specialist, determines that immediate removal of the material or waste is necessary to protect human health or the environment, that official or specialist may authorize the removal of the material or waste by transporters who do not have EPA identification numbers or hold Vermont hazardous waste transportation permits and without the preparation of a manifest. In the case of emergencies involving military munitions, the responding military emergency response specialist's organizational unit must retain records for three years identifying the dates of the response, the responsible persons responding, the type and description of material addressed, and its disposition.

- (6) All clean up debris and residues that are hazardous waste must be transported ultimately to either:
  - (A) A designated facility;
  - (B) A person authorized by the Secretary to use such waste if the waste has been delisted pursuant to § 7-218;
  - (C) Some other location specified and authorized by the Secretary to receive clean up debris and residues if the waste has been delisted pursuant to § 7-218; or
  - (D) For hazardous waste not defined as hazardous in 40 CFR Part 261 (i.e., waste regulated as hazardous by Vermont), to a facility, that is not a designated facility, located in a state other than Vermont provided the facility can receive such waste under applicable state and local laws, regulations and ordinances.

### (b) Corrective actions

- (1) If a discharge of hazardous waste, or a release of hazardous material has not been adequately addressed under **subsection** (a)(1)(A) of this section the Secretary may require that the person or persons responsible pursuant to 10 V.S.A. § 6615 complete the following:
  - (A) Engage the services of an environmental consultant experienced in the investigation and remediation of hazardous waste-contaminated sites; and
  - (B) Within thirty (30) days from either the date of the discharge/release or the date that the release was discovered if the date of discharge/release is not known, or within a period of time established by an alternative schedule approved by the Secretary, submit for approval by the Secretary a work plan for an investigation of the contaminated site (i.e., site investigation) prepared by the environmental consultant. The site investigation shall define the nature, degree and extent of the contamination; and shall assess potential impacts to human health and the environment (refer to the document titled: "Site Investigation Procedure" which is available from the Secretary upon request); and
  - (C) Perform the site investigation within either ninety (90) days of receiving written approval of the work plan by the Secretary, or a period of time established by an alternative schedule approved by the Secretary. A report detailing the findings of the site investigation shall be sent to the Secretary for review; and

- (D) Within either thirty (30) days from the date of final acceptance of the site investigation report by the Secretary, or a period of time established by an alternative schedule approved by the Secretary, submit a corrective action plan prepared by the environmental consultant (refer to the document titled: "Corrective Action Guidance" which is available from the Secretary upon request); and
- (E) Implement the corrective action plan within either ninety (90) days of receiving written approval of the plan by the Secretary, or a period of time established by an alternative schedule approved by the Secretary. The corrective action activity shall continue until the contamination is remediated to levels approved by the Secretary; and
- (F) Submit to the Secretary all investigative, corrective action and monitoring reports, and all analytical results related to subsections (b)(1)(C) through (E) of this section, as they become available.
- (2) A used or fired military munition is a waste and is potentially subject to corrective action authorities pursuant to 10 V.S.A. § 6615, and the process described by subsection (b)(1) of this section if the munition lands off-range and is not promptly rendered safe or retrieved. Any imminent and substantial threats associated with any remaining material must be addressed. If remedial action is infeasible, the operator of the range must maintain a record of the event for as long as any threat remains. The record must include the type of munition and its location (to the extent the location is known).

#### § 7-106 LAND DISPOSAL RESTRICTIONS

(a) Certain hazardous wastes shall not be disposed of in or on the land. **40 CFR Part 268**, which is hereby incorporated by reference, except for 40 CFR §§ 268.5, 268.6, and 268.42(b), identifies those wastes which shall not be land disposed and describes the limited circumstances under which an otherwise prohibited waste may continue to be land disposed. The authority for implementing the CFR sections not incorporated by reference remains with the EPA.

**Note**: A copy of 40 CFR Part 268 (the Land Disposal Restrictions rule), as incorporated by these regulations, is available from the Secretary upon request.

- (b) In addition to the prohibitions of **40 CFR Part 268**, the Secretary may restrict the land disposal of any hazardous waste in the State of Vermont:
  - (1) Which may present an undue risk to human health or the environment, immediately or over a period of time; or
  - (2) Which would be incompatible with the **groundwater protection rule and strategy** of chapter 12 of the environmental protection rules.
- (c) Dilution of hazardous waste subject to the land disposal restrictions of 40 CFR Part 268 is prohibited pursuant to 40 CFR § 268.3.

#### § 7-107 ENFORCEMENT

- (a) Information that the generation, transportation, treatment, storage or disposal of hazardous waste may present an actual or potential threat to human health or the environment, or is a violation of the 10 V.S.A. chapter 159, or these regulations, or any term or condition of certification, order, or assurance, may serve as grounds for an enforcement action by the Secretary, including, but not limited to:
  - (1) After notice and opportunity for hearing, issuing an order directing any person to take such steps as are necessary to:
    - (A) Immediately cease and desist any operation or practice;
    - (B) Correct or prevent environmental damage likely to result from any deficiency in operation or practice;
    - (C) Suspend or revoke any certification and require temporary or permanent cessation of the operation of such facility;
  - (2) A request that the Attorney General or appropriate State's Attorney commence an action for injunctive relief, the imposition of penalties and fines provided in **10 V.S.A. § 6612** and other relief as may be appropriate.
  - (3) An order for reimbursement to any agency of federal, state, or local government from any person whose act caused governmental expenditures under 10 V.S.A § 1283.
  - (4) All other powers of enforcement available to the Secretary through **10 V.S.A.**, **chapter 201**.

- (b) The hearing by the Secretary identified under **subsection** (a)(1) of this section shall be conducted as a contested case. Pursuant to 10 V.S.A. § 6610(b), the Secretary may issue an emergency order without a prior hearing when an ongoing violation presents an immediate threat of substantial harm to the environment or an immediate threat to public health. An emergency order shall be effective upon actual notice to the person against whom the order is issued. Any person to whom an emergency order is issued shall be given the opportunity for a hearing within five (5) business days of the date the order is issued.
- (c) Inspections, investigations, and property access (10 V.S.A. § 8005)
  - (1) Inspections and investigations
    - (A) An investigator may perform routine inspections to determine compliance.
    - (B) An investigator may investigate upon receipt or discovery of information that an activity is being or has been conducted that may constitute or cause a violation.
    - (C) An investigator, upon presentation of credentials, may seek permission to inspect or investigate any portion of the property, fixtures, or other appurtenances belonging to or used by a person whose activity is required to be in compliance. The investigator shall state the purpose of the inspection or investigation. An inspection or investigation may include monitoring, sampling, testing, and copying of any records, reports, or other documents relating to the purposes to be served by compliance.
    - (D) If permission for an inspection or investigation is refused, the investigator may seek an access order from the district or superior court in whose jurisdiction the property is located enabling the investigator to perform the inspection or investigation.

#### (2) Access orders

- (A) If access has been refused, an access order may be sought pursuant to either 10 V.S.A. § 8005 or 10 V.S.A. § 6609.
- (B) Issuance of an access order shall not negate the Secretary's authority to initiate criminal proceedings in the same matter by referring the matter to the office of the attorney general or a state's attorney.

(d) In an action to enforce these regulations, anyone raising a claim that a certain material is not a hazardous waste, or is exempt from regulation as hazardous waste, must demonstrate that there is a known market or disposition for the material, and that they meet the terms of the exclusion or exemption. Appropriate documentation (such as contracts showing that a second person uses the material as an ingredient in a production process) to demonstrate that the material is not a waste, or is exempt from regulation, must be provided. Owners and operators of facilities claiming that they are actually recycling materials must show that they have the necessary equipment to do so.