STATE OF VERMONT AGENCY OF NATURAL RESOURCES DEPARTMENT OF ENVIRONMENTAL CONSERVATION

FACT SHEET (June 2024)

DISCHARGES FROM PETROLEUM RELATED REMEDIATION ACTIVITIES INTO MUNICIPAL WASTEWATER TREATMENT FACILITIES (WWTFs)

PERMIT NO. 3-9016

Regulatory Overview

The Vermont Agency of Natural Resources is proposing to renew a general permit for discharges from petroleum related remediation activities to municipal wastewater treatment facilities (WWTFs) (a.k.a. publicly owned treatment works (POTWs)) within the State of Vermont pursuant to 10 V.S.A. Section 1259(a), the Vermont Water Pollution Control Permit Regulations (Rule 13), the General Permit Rules (Rule 13.12), and the Vermont Water Quality Standards. The initial general permit was issued in June 2004 and renewed in July 2009, 2014, and 2019.

A general permit refers to a permit authorizing a statewide class of discharges that share the same or similar qualities such that the discharges can be regulated by the same or similar permit conditions. The general permit process is initiated by the Agency. Following issuance of a final general permit, applicants must submit a "Notice of Intent" (NOI) to be covered under the general permit.

Coverage under this general permit will allow an applicant to receive authorization to discharge after a 14-day public notice period, rather than seeking authorization under an individual permit which requires a 30-day public notice period.

Coverage under this general permit

The proposed general permit will authorize and regulate discharges from petroleum related remediation activities to all municipal WWTFs within the State of Vermont, except for discharges from petroleum related remediation activities that are mixed with or contaminated by any other wastes or discharges, and discharges from federally owned facilities. Petroleum related remediation activities include, but are not limited to, the discharge of one or more of the following: ground and/or surface water from remediation systems; surface and/or ground water accumulating as a result of excavation activity; surface and ground water contaminated by spills; and ground water resulting from pumping and/or monitoring aquifers. These discharges result from corrective actions involving above ground or underground storage tanks used to store gasoline, diesel fuel, kerosene, jet fuel, or heating oil, or the transportation of these materials.

Permit Requirements

Monitoring

EPA has developed technology-based effluent limitations through the development of national effluent limitations guidelines for many specific categories of industries. However, national effluent guidelines have not been promulgated for wastewater discharges resulting from petroleum related cleanups. Consequently, the effluent limits proposed for this general permit have been developed based on Vermont Water Quality Standards for Protection of Human Health, Consumption of Water and Organisms and best professional judgment (BPJ) in accordance with 40 CFR §125.3. BPJ is used to develop technology-based effluent limits in those cases where an effluent guideline has not been promulgated for the industry and water quality standards do not dictate limits more stringent than technology-based limits.

This permit requires the permittee to monitor flow, benzene, total BTEX, MTBE, lead, naphthalene, (1,2,4), (1,3,5), and (1,2,3) trimethylbenzenes, and, if the source is diesel, heating oil, kerosene and/or jet fuel, total petroleum hydrocarbons (TPH) at a frequency of twice a month.

Sampling of effluent flow has been increased in the draft permit from once a month to daily in order to monitor compliance with the design flow of treatment systems indicated in the NOI. Discharge flow shall be measured after treatment using a continuous measurement flow meter (i.e., a device that records the instantaneous gallons per minute (GPM) and total gallons discharged). If an operator demonstrates that use of a meter is infeasible and such a change is approved by the Secretary in writing, discharge flow shall be based on an estimate. An estimate of discharge flow shall be determined by the operation time and design flow of the treatment system in use at a site, or the flow rate and dimensions of the outfall at a site.

The technology-based permit limit for benzene in the draft permit has reduced from 5 parts per billion (ppb) to 2.1 ppb to support compliance with Vermont Water Quality Standards for the Protection of Human Health, Consumption of Water and Organisms.

The proposed BTEX permit limit of 50 ppb is based on several years of monitoring at Vermont sites utilizing activated carbon, air strippers, or a combination of that has demonstrated that the existing technology is capable of achieving this limit. Accordingly, the total petroleum hydrocarbons (TPH) limit of 1000 ppb is also based on past monitoring data at Vermont sites that demonstrates the existing technology capable of achieving the effluent limit. This remains in the permit based on Federal anti-backsliding requirements established in Section 402(o) of the CWA and 40 C.F.R. §122.44(l).

The draft permit adds monitoring of Lead, Naphthalene, and (1,2,4), (1,3,5) and (1,2,3) trimethylbenzenes twice monthly. These are additional contaminants of concern based on past monitoring data at Vermont petroleum remediation sites. The technology-based permit limit for Lead is 30 ppb based on Vermont Water Quality Standards for the Protection of Human Health, Consumption of Water and Organisms. Naphthalene and trimethylbenzenes are monitor only as they are not included in Vermont Water Quality Standards.

Reporting

The Permittee is required to submit monthly reports of monitoring results and operational parameters on Discharge Monitoring Report (DMR) form WR-43 or through an electronic reporting system made available by the Secretary. Reports are due on the 15th day of each month, beginning with the month following the effective date of this permit.

Unless waived by the Secretary, the Permittee shall electronically submit its DMRs via <u>Vermont's online electronic reporting system</u>. The Permittee shall electronically submit additional compliance monitoring data and reports specified by the Secretary. When the Permittee submits DMRs using an electronic system designated by the Secretary, which requires attachment of scanned DMRs in PDF format, it is not required to submit hard copies of DMRs. The electronic submittals are submitted through the State of Vermont Agency of Natural Resources' Online Services Portal, or its replacement.

If, in any reporting period, there has been no discharge, the Permittee must submit that information by the report due date.

Upon receiving coverage under the general permit, the permittee will be emailed the appropriate forms for submitting the data required by the permit.

Termination

Upon elimination of a discharge authorized under this permit, a permittee may request that coverage under this permit be terminated by submittal of a completed <u>Request for Termination</u> of <u>Coverage Form</u> to the Department. Coverage under this permit will be terminated upon receipt of a written determination by the Department that the Notice of Termination filing is complete, and the discharge has been eliminated.

Application Procedure

To obtain coverage under the general permit, an NOI must be submitted to the Department, and an authorization to discharge received from the Department. As required by the General Permit Rules, a public notice of the application for coverage under the general permit must be sent by the applicant to the clerk's office of the municipality where the discharge is to occur for a 14 day public comment period. The public notice form is included as part of the NOI.

Upon written request from the Department, an applicant must submit additional information that may be necessary to enable the Department to authorize the discharge under this permit. The applicant will have up to 60 days, per the Vermont Department of Environmental Conservation Application Review Procedure, to submit the additional information or the application for authorization may be denied.

The Department may require an applicant to apply for an individual permit. Cases where an individual permit may be required include those cases where the discharge does not qualify for coverage and for the reasons listed under Section D of the General Permit Rules. Where it has been determined that an applicant must apply for an individual permit, the Department will send a letter of explanation and request any additional material necessary to complete the application.

Public Comment Period

The public comment period for receiving comments on this draft permit was from May 16, 2024, through June 17, 2024, during which time no comments were received.