DWSRF Guidance Document Number 26  
Asset Management Plan and Forgiveness Criteria  

Criteria will be effective 10/1/2017

Title 24 V. S. A. § 4753 (a)(5) provides in part "The Secretary may forgive up to $50,000 of the unpaid balance of a loan made from the Vermont drinking water planning loan fund to municipalities after project construction is substantially completed or upon approval of a plan. The Secretary shall establish amounts, eligibility, policies, and procedures for loan forgiveness in the annual State Intended Use Plan (IUP) with public review and comment prior to finalization and submission to the United States Environmental Protection Agency."

Generally speaking, a project receives only one planning loan. However, the DWSRF reserves the right to issue more than one planning loan for a phased project that is ultimately approved by the voters as a single project. In this instance, the DWSRF will make one forgiveness determination for all associated loans with the maximum allowable of $50,000, as defined below.

Forgiveness Limitations:

1. The maximum amount of forgiveness cannot exceed any of the following:
   a. The unreclaimed balance of actual costs.
   b. $50,000 maximum by Statute.
   c. The amount determined by the specific eligibility criteria as indicated below.

2. Asset Management Plan loan applications are limited to an additional 3 complete applications between 3/1/2018 and 6/30/2018 for calendar year 2018. For calendar year 2019, applications are accepted between 1/1/2019 and 3/15/2019. The first five complete applications will be funded. Complete applications include an application that is signed by the board, clerk and authorized representative, all required tables completed, accompanying required financials and budgets, and draft engineering services agreement.

Planning Loan Applications for Asset Management Plan Development

A municipality shall receive up to $50,000 in planning loan forgiveness to develop and implement a DEC-approved asset management plan (see criteria below). Costs exceeding the forgivable value will be paid back at the rates and terms of the planning loan repayment schedule (see Guidance Document #10 for planning loan rate and terms). This loan shall not be combined with another SRF planning or construction loan.

Asset Management Plan Criteria

The Drinking Water and Groundwater Protection (DWGWPD) and Facilities Engineering (FED) Divisions have outlined below the minimum requirements to be eligible for loan forgiveness and additional Project Priority List priority points for the development of an Asset Management Plan. This guidance document applies to Public Community water system (PCWSs).
1. **Asset Management Training**
   Any water system receiving forgiveness from the DWSRF shall be required to have at least one member of the water system’s governing body and one water system operator complete an Asset Management Training Course. The members must show proof of attendance at a classroom course or participation in an online course within the past five years. Please contact the DWGWPD for training options.

2. **Level of Service Agreement**
   Level of Service Agreement complete with goals (3 internal and 3 external) and performance measures to determine if goals are being met. The goals should be specific, measurable, achievable, relevant, and time bound. **Meeting federal and state drinking water requirements 100% of the time must be a goal for all systems.**

3. **Asset Inventory and Condition Assessment**
   The inventory must include all the system’s water sources, pumping facilities, treatment facilities, storage facilities (raw and finished), and distribution system assets (e.g., distribution mains, valves, and hydrants) with a replacement cost of $1,000 or greater, or that are essential to meeting the federal and state drinking water requirements. For each asset, the inventory must include the following:
   - Identification number (i.e., unique number assigned to the asset)
   - Asset category (e.g., “pump”)
   - Asset type (e.g., “raw water pump”)
   - Location (e.g., street name and/or address, GPS coordinates, E-911, parcel ID, name of the building)
   - Asset model, make, serial number (if applicable), etc.
   - Permanent capacity information (e.g., size, length, horsepower, pipe material, etc.)
   - Condition
   - Estimated remaining useful life
   - Estimated replacement cost (purchase, installation costs, etc.)
   - Notes related to basis for condition ranking; useful life and replacement cost estimates.
   - Photo (if possible)

4. **Map**
   The map must include all distribution mains, hydrants, valves (i.e., horizontal assets) that were included in the asset inventory. Locations of pumping facilities, storage facilities, treatment facilities, and sources must be included. The maps must also include: size of mains, interconnections with other systems, and pressure zone boundaries (indicating operating minimum and maximum in each zone). Preferably the map would also include a layer with topography.

5. **Life Cycle Cost Analyses**
   An approvable Asset Management Plan must include a system to track expenditures on existing assets and/or estimate the future costs of owning an asset. This requirement can be satisfied by estimating future costs (purchase, installation, operating, and disposal) of priority assets and developing policies on tracking and tying work orders to specific assets.
6. Risk Assessment and Identification of Priority Assets
An approvable Asset Management Plan must have the following for each asset in the inventory: Consequence of Failure (COF), Probability of Failure (POF), overall risk assessment, and identification of priority assets. The system’s highest risk assets should be considered the greatest priorities.

7. Risk and Life Cycle Cost Reduction Measures
Risk and life cycle cost reduction measures must include the priority assets identified in the risk assessment. An approvable plan would include: Operation and Maintenance schedules (monthly, quarterly, semi-annual, yearly, etc. tasks grouped by asset type – e.g., valve condition assessment and maintenance program or flushing program); Repair/Rehabilitate/Replacement schedules; Short-term Replacement Table (assets with an estimated remaining useful life of 10 years or less); and a Capital Improvement Plan (5-10 years out) to replace priority assets. Preferably, the measures would also include: Capital Needs Study (20+ years out); review and update of system policies, ordinances and bylaws.

8. Funding Strategy
Develop the following to address funding of the risk and life cycle cost reduction measures (accounting for O&M, short-term replacements, and Capital Improvement Plan (CIP) for priority assets, etc.): 5-year Budget and analysis of funding sources (including, but not limited to: rates, revenues, bonds, loans, reserves for projects identified in the CIP); and long-term funding options.

9. Asset Management Team
An approvable Asset Management Plan must include a list of staff that will be involved in the Asset Management Program, what their roles will be, and their qualifications (e.g., occupation, experience, etc.). The frequency that the team will meet to review and update the plan must also be included (e.g., annually).

FED Loan Forgiveness Procedures:

1. To be developed.